

UNITED STATES DISTRICT COURT  
OFFICE OF THE CLERK  
DISTRICT OF MARYLAND

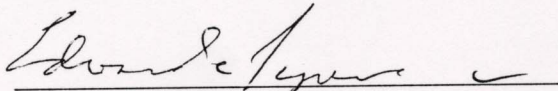
Felicia C. Cannon, Clerk  
410-962-4351  
[felicia\\_cannon@mdd.uscourts.gov](mailto:felicia_cannon@mdd.uscourts.gov)

Reply to Northern Division Address


John A. Cerino, Chief Deputy  
410-962-6073  
[john\\_cerino@mdd.uscourts.gov](mailto:john_cerino@mdd.uscourts.gov)

September 25, 2002

This document is to acknowledge receipt of the court file in *Lincoln v. Taney* (known as the Merryman case) by Dr. Edward Papenfuse. The file will be returned to the Court within 60 days.



Dr. Edward Papenfuse

  
Felicia C. Cannon

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Northern Division • 4415 U.S. Courthouse • 101 W. Lombard Street • Baltimore, Maryland 21201 • 410-962-2600  
Southern Division • 240 U.S. Courthouse • 6500 Cherrywood Lane • Greenbelt, Maryland 20770 • 301-344-0660

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United States of America.

District of Maryland to wit

Before the subscriber a commissioner appointed by the Circuit Court of the United States in and for the Fourth Circuit and District of Maryland to take affidavits etc personally appeared this 25<sup>th</sup> day of May A.D. 1861. George W. Williams of the City of Baltimore and District aforesaid, and made oath on the Holy Evangelists of Almighty God that the matters and facts stated in the foregoing petition are true to the best of his knowledge in formation and belief and that the said petition was signed in his presence by the said petitioner, and never have been known to by him said petitioner, but that he was at the time and still is in close custody at Fort Mifflin, and all access to him denied except to his counsel and his brother in law; this deponent being one of the said counsel. —

Sworn to before me

This 25<sup>th</sup> day of May A.D. 1861

John Hanan

Notary



United States of America District of Maryland to wit

Before the subscriber a commissioner appointed by the Circuit Court of the United States in and for the Fourth Circuit and District of Maryland to take affidavits etc personally appeared this 26<sup>th</sup> day of May A.D. 1861 George W. Williams of the City of Baltimore and District aforesaid, and made oath on the Holy Evangelists of Almighty God that on the 25<sup>th</sup> day of May he was at Fort Mifflin in the preceding affidavits mentioned, and obtained an interview with General George Cadwalader then and there in command, and deponent as one of the counsel of said John McManis in the foregoing petition named and at his request, and declaring himself to be such counsel he requested and demanded that he might be permitted to see the written papers, and to be permitted to make



the Constitution and laws of the  
United States ~~and the laws of~~  
~~the State of~~ of which he is a citizen  
that since his arrest he has  
been informed that by some order  
purporting to come from one  
General ~~Stevenson~~ of Pennsylvania, &  
this petitioner unknown, disclosing  
the arrest of the Captain of some  
Company in Baltimore County  
of some Company this petitioner  
never was and is not Captain  
nor the pretended ground of  
his arrest and is the sole ground  
as he believes on which he is now  
detained

That the person now  
so detaining him and holding  
him at said post is Brigadier  
General George Cadwalader the  
Military Commander of said  
post purporting to act in the premises under  
the color of the authority of the United States.  
Your petitioner therefore  
prays that the said Cavalas  
Corpus may issue to be directed  
to the said George Cadwalader  
commanding him to produce  
your petitioner before you and  
as aforesaid on the cause, if any,  
for his arrest and detention, to be  
and that your petitioner be discharged  
and restored to liberty, and as  
in duty  
John W. Brown  
Fort Mifflin 25<sup>th</sup> March 1861.

1  
~~To the Honorable Roger B Taney~~  
Chief Justice of the Supreme Court of the  
United States ~~and Judge of the Circuit~~  
~~Court of the United States in and~~  
~~for the District of Maryland.~~

A petition of John Morgan  
of Baltimore County and State aforesaid  
respectfully shews that being at home  
in his own domicile he was about  
the hour of 2 o'clock <sup>of the 25<sup>th</sup> May 1854</sup> AM, aroused  
from his bed by an armed force  
pretending to act under military  
orders from some person or persons,  
petitioner unknown - That he  
was by said armed force deprived  
of his liberty by being taken into  
custody, and removed from his  
said home to Fort Mifflin <sup>near to</sup>  
the City of Baltimore and <sup>in the</sup> District  
aforesaid, and where your petitioner  
now is in close custody.

That he has been so imprisoned  
without any process or color of law  
whatsoever, and that none such  
is pretended by those who are  
thus detaining him, and that no  
warrant from any Court Magistrate  
or other person having legal  
authority to issue the same exists  
to justify such arrest, but to the  
contrary the same, as above is  
stated, hath been done without  
color of law and in violation of







Disced 27 May 1861

(1)

John Merryman  
Gen George Cadwalader  
Habeas Corpus.

To the Honorable the Circuit Court of the United States  
for the fourth Circuit in and for the Maryland and  
District,

I hereby certify that on the 26<sup>th</sup> day of May  
1861 at half past five o'clock P.M. I delivered  
to General George Cadwalader a writ of Habeas  
Corpus commanding him to be and appear  
before this Court on this Monday 27<sup>th</sup> May 1861  
and that he then and there bring with him the body  
of John Merryman of Baltimore County and  
the Cause of the Capture and detention of the said  
John Merryman

Washington Bonfaint  
U.S. Marshal





3  
Filed May 1861

7  
Head Quarters Department of Annapolis  
Fort M. Henry May 26<sup>th</sup> 1861  
The Hon. Roger B. Taney  
Chief Justice of the Supreme Court  
of the United States Baltimore Md.

Sir

The undersigned to whom the annexed writ of this date signed by Thomas Spicer Clerk of the Supreme Court of the United States is directed, most respectfully states, that the arrest of Mr. John Murrinan in the said writ named was not made with his knowledge or by his order or direction, but was made by Colonel Samuel Yoke acting under the orders of Major Genl. Wm. H. Keim both of said officers being in the Military Service of the United States, but not within the limits of his Command. The prisoner was brought to this Post on the 25<sup>th</sup> Instant by Adjutant James Mettmore and

Lieut. W<sup>m</sup> C. Abel by order of Colonel Yoke, and is charged with various acts of treason, and with being publicly associated with and holding a commission as Lieutenant in a Company having in their possession arms belonging to the United States and avowing his purpose of armed hostility against the Government. He is also informed that it can be clearly established, that the prisoner has made open and unreserved declarations of his association with this organized force as being in armed hostility to the Government and in readiness to co-operate with those engaged in the present rebellion against the Government of the United States. He has further to inform you that he is duly authorized by the President of the United States, in such cases to suspend the writ of Habeas Corpus for the Public Safety. This is a high and delicate trust and it has been enjoined upon him that it should be executed with judgment and discretion, but he is overth-

-less also instructed that in times of Civil strife errors, if any, should be on the side of safety to the Country.

He most respectfully submits for your consideration that those who should co-operate in the present trying and painful position in which our Country is placed, should not by reason of any unnecessary want of confidence in each other increase our embarrassments.

He therefore respectfully requests that you will postpone further action upon this case until he can receive instructions from the President of the United States, when you shall hear further from him.

I have the honor to be

With high respect

Your Obedt. Servt.

Geo. W. W. W.

Bt. Major General

U. S. Army

Camp.



Ordered that an attachment per writ  
 issue against General George Cadwalader  
 for a contempt in refusing to produce  
 the body of John Merryman according  
 to the command of the writ of Habeas Corpus  
 returned before me today and that said  
 attachment be returned before <sup>me</sup> at 12 o'clock  
 tomorrow at the court of the Circuit Court

Monday May 27. 1861

R. B. Taney



4

Files 27 May 1861

I hereby Certify to the Honorable Roger B. Taney Chief Justice of the Supreme Court of the United States - that by virtue of the within writ of Attachment to me directed on the 27 day of May 1861. I proceeded on this 28<sup>th</sup> day of May 1861. to Fort M. Henry for the purpose of serving the said writ. I sent in my name at the outer Gate - the messenger returned with the reply "that there was no answer to my writ" and therefore could not serve the writ, as I was Commanded. I was not <sup>being</sup> permitted to enter the Gate. So answers.



Washington Bonifant  
U.S. Marshal  
for the District of Md

The United States

vs

Genl

George Cadwalader

attain Contempt

5

marshals' return

The United States of America  
District of Maryland, to wit

To the Marshal for the Maryland District - Greeting -

We Command you that you attach the body  
of General George Caswalader, and him  
have before the Honorable Roger B Taney  
Chief Justice of the Supreme Court of the  
United States on Tuesday the 28 day of May

1861 at 12 o'clock M. at the Circuit Court Room of the United  
States in the City of Baltimore, to answer for his Contempt by him  
committed in refusing to produce the body of John Henryman  
of Baltimore County, according to the Commands of the writ of Habeas  
Corpus returnable and returned before the said Chief Justice  
this 27 day of May 1861. Hence you are not to fail at  
your peril, and have you then and there this writ witness  
the Honorable Roger B Taney Chief Justice of our Supreme  
Court the first Monday in December in the year of our Lord  
one thousand eight hundred and sixty.

Given 27 May 1861.

Wm. Spicer, Clerk  
etc.



I ordered the attachment yesterday ~~upon~~  
because upon the face of the return the detention  
of the prisoner was unlawful upon two  
grounds.

1. The President under the constitution & laws  
of the United States cannot suspend the privilege  
of the writ of Habeas Corpus - nor authorize any  
military officer to do so

2. A military officer has no right to arrest  
& detain a person not subject to the rules and  
articles of War - for an offence against the laws  
of the laws of the U. States - except in aid of the  
judicial authority & subject to its control -  
and if the party is arrested by the military - it is  
the duty of the officer to deliver him over  
immediately to the civil authority to be dealt  
with according to law





It is therefore very clear that John Merryman  
the petitioner is entitled to be set at liberty and  
discharged immediately from imprisonment

2120 25 May 1861

I forbore yesterday to state orally the provisions of the Constitution of the United States which make those principles the fundamental law of the Union - because an oral statement might be misunderstood in some portions of it: and I shall therefore put my opinions in writing & file it in the office of the Clerk of the ~~Supreme~~ Circuit Court in the course of this week.



*[Faint, illegible handwritten text, likely bleed-through from the reverse side of the page. The text is mirrored and difficult to decipher.]*

2100 28 25 May 1861

Ex parte John Menzies  
Sitting at Chambers

June 1<sup>st</sup> 1861 - ordered that the Clerk of the  
Circuit Court of the United States, file <sup>in</sup> that  
Court all the papers & proceedings in this case  
and record the same - and transmit a copy  
thereof, forthwith to the President of the United  
States, under the seal of the Court.

A. B. Toney



Handwritten text at the top of the page, possibly a header or address, including the name "John M. ...".

Filed June 18 61

Main body of handwritten text, appearing to be a legal document or record, with several lines of cursive script.

7



May 27-1861 - Chief Justice Tamm  
at Chambers

The following papers ~~produced~~  
~~papers~~ were ~~presented~~ and  
+ petition order &  
(Here insert Debas copies - Marshall's  
return - and return of Gene Caldwell  
~~and copy of ...~~ - and order of  
the court for attachment returnable  
tomorrow at 12 o'clock -

(Here insert)  
May 28 - (return of Marshal - opinion of  
court filed - ~~that~~ <sup>in that way</sup> & statement of the in-  
tent of the court to file further  
opinion & ~~to~~ ~~submit~~ ~~to~~ the  
President <sup>shally hereafter</sup>

(Here insert)  
June 1<sup>st</sup> - Opinion of court - there must be  
& order to file proceedings in  
the Circuit Court & transmit the  
same to the President)

June 3 -  
Circuit Court of the U. States for the Maryland  
District - Papers & proceedings filed & re-  
corded - have transmitted to President



May 27. 1861

Chief Justice Taney at Chambers  
The following papers and proceedings were  
produced and read (Here insert the Petition  
order and Habeas Corpus, Marshal's return  
and return of Gen Caldwell & Farnou  
and of Court for attachment)

May 28 1861

Here insert Marshal's return opinion of  
the Court filed on that day and statement of the  
intention of the Court to file a written opinion.

June 1. 1861

Here insert the opinion of the Court, and  
order to file and record the proceedings in the  
Circuit Court

June 3 1861

At a special Circuit Court of the United States for  
the fourth Circuit in and for the M<sup>d</sup> Dist held at the  
City of Baltimore on the 3<sup>d</sup> day of June 1861 by order of  
the Chief Justice of the Supreme Court of the  
U. S.

Present The Hon

Roger B Taney Chf Jus Sup Ct. U. S

Wm M Addison Esq Atty

Washington Bonifant Esq Marshal

Thomas Speer Clerk

Among other were the following proceedings to wit  
Be it remembred that on this 3<sup>d</sup> day of June  
in the year aforesaid, the papers and proceedings  
in the foregoing Case were filed in this Court and  
Recorded and a copy thereof are hereby transmitted



to the President of the United States

In Testimony that the foregoing is a true copy  
taken from the proceedings aforesaid,  
I hereunto subscribe my name &c





DATE	FILINGS—PROCEEDINGS	AMOUNT REPORTED IN EMOLUMENT RETURNS
<u>1861</u>		
May 25	Petition for writ of habeas corpus of John Merryman (and affidavit)	
May 26	Summons issued to General George Cadwalader to appear before Court on Monday, 27 May 1861 with the body of John Merryman.	
May 26	Return of U. S. Marshal Washington Bonifant.	
May 27	Letter from General Cadwalader to Chief Justice Taney.	
May 27	Order (Taney, Chief Justice) that an attachment issued against General George Cadwalader.	
May 27	Attachment issued by Clerk, Thomas Spicer.	
May 28	Memo opinion of Chief Justice Taney.	
June 1	Opinion of Chief Justice Taney.	
June 1	Order that opinion be filed and recorded in the Circuit Court of the United States for the District of Maryland directing the Clerk to transmit a copy under seal to the President of the United States.	
June 3	Certificate of Clerk.	

1

Ex parte

John Merryman

} Before the Chief  
~~Justice~~ Justice of the Supreme  
Court of the United  
States.

} At Chambers.

The application in this case for a writ of Habeas Corpus, is made to me under the 14<sup>th</sup> section of the Judiciary Act of 1789, which renders effectual for the Citizen the Constitutional privilege of the writ of Habeas Corpus.

That act gives to the Courts of the United States, as well as to each Justice of the Supreme Court, and to every District Judge, power to grant writs of Habeas Corpus, for the purpose of an inquiry into the cause of commitment. The petition was presented to me at Washington, under the impression that I would order the prisoner to be brought before me there, but as he was confined in Fort M'Henry, at the City of Baltimore, which is in my Circuit, I resolved to hear it in the latter City, as obedience to the writ, under such circumstances, would not withdraw



General Cadwalader, who had him in charge, from the limits of his Military Command.

The ~~petitioner~~ <sup>petition</sup> presents the following Case:

The petitioner resides in Maryland, in Baltimore County. While peacefully in his own house, with his family, it was, at 2 o'clock on the morning of the 25<sup>th</sup> of May 1861, entered by an armed force, professing to act under military orders.

He was then compelled to rise from his bed, taken into custody, and conveyed to Fort M Henry, where he is imprisoned by the commanding officer without warrant from any lawful authority.

The commander of the Fort, General George Cadwalader, by whom he is detained in confinement, in his return to the writ, does not deny any of the facts alleged in the petition. He states that the prisoner was arrested by order of General Keim of Pennsylvania, and conducted as a prisoner to Fort M Henry by his order, and placed in his (Gen. Cadwalader's) custody to be there



detained by him, as a prisoner.  
 A copy of the warrant, a order, under which  
 the prisoner was arrested, was demanded  
 by his counsel, and refused. And it is not  
 alleged in the return that any specific act,  
 constituting any offence against the laws  
 of the United States, has been charged against  
 him upon oath; but he appears to have  
 been arrested upon general charges of  
 treason and rebellion, without proof, and  
 without giving the names of the witnesses,  
 or specifying the acts, which, in the  
 judgment of the military officer, consti-  
 tuted these crimes. And having the prisoner  
 thus in custody upon these vague and  
 unsupported accusations, he refuses to obey  
 the writ of Habeas Corpus, upon the ground  
 that he is duly authorized by the President  
 to suspend it.

The case, then, is simply this. A military  
 officer, residing in Pennsylvania, issues an  
 order to arrest a citizen of Maryland, upon  
 vague and indefinite charges, without  
 any proof, so far as appears. Under this



Order his house is entered in the night, he is seized as a prisoner, and conveyed to Fort Mifflin, and there kept in close confinement. And when a Habeas Corpus is served on the commanding Officer, requiring him to produce the prisoner before a Justice of the Supreme Court, in order that he may examine into the legality of the imprisonment, the answer of the Officer is, that he is authorized by the President to suspend the writ of Habeas Corpus at his discretion, and, in the exercise of that discretion, suspends it in this case, and on that ground refuses obedience to the writ.

As the case comes before me, therefore, I understand that the President not only claims the right to suspend the writ of Habeas Corpus himself, at his discretion, but to delegate that discretionary power to a military officer, and to leave it to him to determine whether he will or will not obey judicial process that may be served upon him.



No official notice has been given to the courts of justice, or to the public, by proclamation or otherwise, that the President claimed this power, and had exercised it in the manner stated in the return. And I certainly listened to it with some surprise. For I had supposed it to be one of those points of constitutional law upon which there was no difference of opinion, and that it was admitted on all hands that the privilege of the writ could not be suspended, except by act of Congress. When the conspiracy of which ~~Adams~~ Aaron Burr was the head, became so formidable, ~~and~~ and was so <sup>extensively</sup> ~~extensively~~ ramified, as to justify, in Mr Jefferson's opinion, the suspension of the writ, he claimed, on his part, no power to suspend it - but communicated his opinion to Congress, with all the proofs in his possession, in order that Congress might exercise its discretion upon the subject, and determine whether the public safety required it. And in the debate which



took place upon the subject no one suggested that Mr Jefferson might exercise the power himself, if, in, his opinion, the public safety demanded it.

Having therefore regarded the question as too plain and too well settled to be open to dispute, if the commanding officer had stated that upon his own responsibility, and in the exercise of his own discretion he refused obedience to the writ, I should have contented myself with referring to the clause in the constitution, and to the construction it received from every jurist and statesman of that day, when the case of Burr was before them. But being thus officially notified that the privilege of the writ has been suspended under the orders, and by the authority of the President, and, believing as I do, that the President has exercised a power which he does not repose upon the constitution, a proper respect for the high office he ~~holds~~ fills requires me to state plainly and fully the grounds of my opinion, in order to show





that I have not ventured to question the legality of his act without a careful and deliberate examination of the whole subject.

The clause of the Constitution, which authorizes the suspension of the privilege of the writ of Habeas Corpus, is in the 9<sup>th</sup> section of the first Article.

This Article is devoted to the legislative department of the United States, and has not the slightest reference to the Executive department.

It begins by providing "that all legislative powers therein granted shall be vested in a Congress of the United States, which shall consist of a Senate and House of Representatives." And after prescribing the manner in which these two branches of the legislative Department shall be chosen, it proceeds to enumerate specifically the legislative powers which it thereby grants, and <sup>the</sup> legislative powers which it expressly prohibits.



And at the Conclusion of this specification a Clause is inserted giving Congress "the power to make all laws which may be necessary and proper for carrying into Execution the foregoing powers; and all other powers vested by this Constitution in the Government of the United States or in any Department or office thereof."

The power of legislation granted by this latter Clause is by its words carefully confined to the specific objects before enumerated. But as this limitation was unavoidably somewhat indefinite it was deemed necessary to guard more effectually certain great cardinal principles essential to the liberty of the Citizen and to the rights and equality of the States by denying to Congress in express terms any power of legislation over them. It was apprehended, it seems, that such legislation might be attempted under the pretext that it was necessary and proper to carry into execution the powers granted;



And it was determined that there should  
 be no room to doubt where rights of  
 such vital importance were concerned.  
 And accordingly this Clause is im-  
 mediately followed by an Enumeration  
 of certain subjects to which the powers  
 of legislation shall not extend, and the  
 great importance which the framers  
 of the Constitution attached to the privi-  
 ledge of the writ of Habeas Corpus to  
 protect the liberty of the Citizen is proved  
 by the fact that its suspension except  
 in Cases of invasion and rebellion is first  
 in the list of prohibited powers, and even  
 in these Cases the power is denied and its  
 exercise prohibited unless the public safety  
 shall require it. It is true that in the  
 Cases mentioned Congress is of necessity  
 the Judge of whether the public safety does  
 or does not require it, and their judgment  
 is conclusive. But the introduction of these  
 words is a standing admonition to the  
 Legislative body of the danger of suspending  
 it, and of the extreme Caution they should



Exercise before they give the government of the United States such power over the liberty of a citizen.

It is the 2<sup>nd</sup> Article of the Constitution that provides for the organization of the Executive Department and enumerates the powers conferred on it and prescribes its duties. And if the high power over the liberty of the citizen now claimed was intended to be conferred on the President it would undoubtedly be found in plain words in this article. But there is not a word in it that can furnish the slightest ground to justify the exercise of the power.

The Article begins by declaring that the Executive power shall be vested in a President of the United States of America to hold his office during the term of four years, and then proceeds to prescribe the mode of election, and to specify in precise and plain words the powers delegated to him and the duties imposed upon him. And the short term for which



he is elected, and the narrow limits to which his power is confined show the jealousy and apprehensions of future danger which the framers of the Constitution felt in relation to that department of the Government; and how carefully they withheld from it many of the powers belonging to the Executive Branch of the English Government which were considered as dangerous to the liberty of the subject - and conferred (and that in clear and specific terms) those powers only which were deemed essential to secure the successful operation of the Government.

He is elected, as I have already said, for the brief term of four years and is made personally responsible <sup>by impeachment</sup> for malfeasance in office. He is from necessity and the nature of his duties the Commander in Chief of the Army and Navy, and of the Militia when called into actual service. But no appropriation for the support of the Army can be made by



Congress for a longer term than two  
 years, so that it is in the power of the  
 succeeding House of Representatives  
 to withhold the appropriation for its  
 support and thus disband it, if, in  
 their judgment the President used  
 or designed to use it for improper  
 purposes. And although the Militia  
 when in actual service are under his  
 Command, yet the appointment of  
 the officers is reserved to the States,  
 as a security against the use of the  
 Military power for purposes dangerous  
 to the liberties of the people or the rights  
 of the States.

So too his powers in relation to  
 the Civil duties and authority necessarily  
 conferred on him are carefully restricted,  
 as well as those belonging to his military  
 character. He cannot appoint the  
 ordinary officers of Government nor  
 make a treaty with a foreign Nation  
 or Indian Tribe without the advice and  
 consent of the Senate, and cannot ap-



-point Even ~~the~~ inferior officers unless  
 he is authorized by an act of Congress to  
 do so. He is not empowered to arrest any  
 one charged with an offence against the  
 United States, and whom he may from  
 the evidence before <sup>him</sup> believe to be guilty -  
 nor can he authorize any officer, civil  
 or military, to exercise this power, for  
 the 5<sup>th</sup> Article of the Amendments to the  
 Constitution expressly provides that no  
 person "shall be deprived of life liberty  
 or property without due process of law"  
 that is judicial process. And even if  
 the privilege of the writ of Habeas Corpus  
 were suspended by act of Congress and a  
 party, not subject to the Rules & Articles  
 of war, was afterwards arrested and im-  
 prisoned by regular judicial process -  
 he could not be detained in prison or  
 brought to trial before a military Tribu-  
 nal, for the Article in the Amendments  
 to the Constitution immediately following  
 the one above referred to, that is the 6<sup>th</sup>  
 Article, provides that - "In all Crim-

inal prosecutions the accused shall enjoy the right to a speedy and public trial by an impartial jury of the state and district wherein the crime shall have been committed, which district shall have been previously ascertained by law, and to be informed of the nature and cause of the accusation, to be confronted with the witnesses against him; to have compulsory process for obtaining witnesses in his favor, and to have the assistance of counsel for his defence."

And the only power therefore which the President possesses, where the "life liberty or property" of a private citizen is concerned, is the power and duty prescribed in the 3<sup>rd</sup> section of the 2<sup>nd</sup> Article, which requires "That he shall take care that the laws shall be faithfully executed." He is not authorized to execute them himself or through agents or officers civil or military appointed by himself - but he is to take care that





They be faithfully Carried into Execution as they are expounded and adjudged by the Co-ordinate Branch of the Government to which that duty is assigned by the Constitution. It is thus made his duty to come in aid of the judicial Authority - if it shall be resisted by a force too strong to be overcome without the assistance of the Executive arm. - But in exercising this power he acts in subordination to judicial Authority - assisting it to execute its process & enforce its judgments.

With such provisions in the Constitution expressed in language too clear to be misunderstood by any one I can see no ground whatever for supposing that the President in any Emergency or in any state of things can authorize the suspension of the privileges of the writ of Habeas Corpus or arrest a Citizen except in aid of the judicial power. He certainly does not



faithfully execute the laws if he takes  
 upon himself legislative power by sus-  
 pending the writ of Habeas Corpus  
 and the judicial power also by arresting  
 and imprisoning a person without  
 due process of law. Nor can any  
 argument be drawn from the nature  
 of sovereignty or the necessities of Govern-  
 ment for self defence in times of tumult  
 and danger. The Government of the  
 United States is one of delegated and  
 limited powers. It derives its existence  
 and authority altogether from the Con-  
 stitution, and neither of its branches  
 Executive Legislative or Judicial, can  
 exercise any of the powers of Government  
 beyond those specified and granted.

In the 10<sup>th</sup> Article of the Amendments to  
 the Constitution in express terms pro-  
 vides that "The powers not delegated  
 to the United States by the Constitution  
 nor prohibited by it to the States are  
 reserved to the States respectively or to  
 the people".



Indeed the security - against imprisonment by Executive Authority - provided for in the 5<sup>th</sup> article of the Amendments to the Constitution which I have before quoted is nothing more than a copy of a like provision in the English Constitution which had been firmly established before the Declaration of Independence.

Blackstone in his Commentaries (1<sup>st</sup> Vol. 137) states it in the following words:

"To make imprisonment lawful it must be either by process of law from the Courts of Judicature or by warrant from some legal officer having authority to commit to prison." And the people of the United <sup>Colonies</sup> ~~States~~ who had themselves lived under its protection while they were British Subjects were well aware of the necessity of this safeguard for their personal liberty. And no one



† can believe that in framing a government intended to guard still more efficiently the rights and liberties of the citizen against Executive encroachment and oppression, they would have conferred on the President a power which the history of England had proved to be dangerous and oppressive in the hands of the Crown, and which the people of England had compelled it to surrender after a long and obstinate struggle on the part of the English Executive to ~~retain~~ usurp and retain it.

The right of the Subject to the benefit of the writ of Habeas Corpus, it must be recollected, was one of the great points in controversy during the long struggle in England between arbitrary government and free institutions, and must therefore have strongly attracted the attention of the Statesmen engaged in framing a new, and as they supposed, a freer government than the one which they had thrown off by the Revolution. For from the earliest history of the Common Law, if a person were imprisoned - no matter by what authority - he had a right to the writ of Habeas Corpus to bring his case before the King's Bench; and if no specific offence was charged against him in the warrant of commitment, he was entitled to be forthwith discharged; and if an offence was charged which was bailable in its character, the Court was bound to set him at liberty on bail. And the most exciting contests between the



Crown and the People of England from the time of Magna  
 Charta were in relation to the privilege of this writ, and  
 they continued until the passage of the Statute of the  
 31<sup>st</sup> ~~Charl~~ Charles the 2<sup>nd</sup>. Commonly known as the great  
 Habeas Corpus act. This Statute put an end to the  
 + Struggle, and finally and firmly secured the liberty of  
 the Subject against the usurpation and oppression of  
 the Executive branch of the Government. It nevertheless  
 conferred no new right upon the Subject, but only se=  
 =cured a right already existing. For although the right  
 could not justly be denied, there was often no effectual  
 remedy against its violation. Until the Statute of 13  
 William the ~~3<sup>rd</sup>~~ 3<sup>rd</sup>, the Judges held their offices at the  
 pleasure of the King, and the influence which he exer=  
 =cised over timid, time-serving, and partizan judges  
 often induced them, upon some pretext or other, to refuse  
 to discharge the party although entitled by law to his  
 discharge, or delayed their decisions from time to time  
 so as to prolong the imprisonment of persons who were  
 obnoxious to the King for their political opinions, or  
 had incurred his resentment in any other way. The  
 great and inestimable value of the Habeas Corpus  
 Act of the 31<sup>st</sup> Charles 2<sup>nd</sup> is, that it contains provisions  
 which compel Courts and Judges and all parties



Concerned to perform their duties promptly in  
the manner specified in the Statute.

A passage in Blackstone's Commentaries  
showing the Ancient State of the Law on this  
Subject, and the abuses which were practised  
through the power and influence of the Crown, and  
a short extract from Hallam's Constitutional  
History of England stating the Circumstan-  
ces which gave



rise to the passage of this statute, explain briefly, but fully, all that is material to this subject.

Blackstone, in his Commentaries on the Laws of England (3 vol., 133, 134) says "To assert an absolute exemption from imprisonment in all cases is inconsistent with every idea of Law, and political society, and in the end would destroy all civil liberty, by rendering its protection impossible. But the glory of the English Law consists in clearly defining the times, the causes and the extent, when, wherefore, and to what degree the imprisonment of the subject may be lawful. This it is which induces the absolute necessity of expressing upon every commitment the reason for which it is made, that the Court upon a Habeas Corpus may examine into its validity, and according to the circumstances of the case, may discharge,



"admit to bail, or remand the  
 "prisoner. And yet early in the  
 "reign of Charles I. the Court of  
 "Kings Bench, relying on some  
 "arbitrary precedents (and those per-  
 "haps misunderstood) determined  
 "that they would not, upon a Habeas  
 "Corpus, either bail, or deliver a  
 "prisoner, though committed without  
 "any cause assigned, in case he  
 "was committed by the special com-  
 "mand of the King, or by the Lords  
 "of the Privy Council. This drew on  
 "a Parliamentary inquiry and pro-  
 "duced the Petition of Right. 3 Chas I  
 "which recites this illegal judgment,  
 "and enacts that no freeman here-  
 "after shall be so imprisoned or  
 "detained. But when in the follow-  
 "ing year Mr Selden and others  
 "were committed by the Lords of the  
 "Council in pursuance of his Majesty's  
 "special command, under a general  
 "charge of "notable contempts, and



"stirring up sedition against the King  
 "and government," the judges delayed  
 "for two terms (including also the  
 "long vacation) to deliver an opinion  
 "how far such a charge wasailable.  
 "And when at length they agreed  
 "that it was, they however annexed  
 "a condition of finding sureties for  
 "their good behaviour, which still pro-  
 "=tracted their imprisonment, the Chief  
 "Justice, Sir Nicholas Hyde, at the  
 "same time declaring that "if they  
 "were again remanded for that cause  
 "perhaps the court would not afterward  
 "grant a Habeas Corpus, being already  
 "made acquainted with the cause of  
 "the imprisonment." But this was  
 "heard with indignation and aston-  
 "=ishment by every lawyer present,  
 "according to Mr Selden's own account  
 "of the matter, whose resentment was  
 "not cooled at the distance of four-  
 "-and-twenty years."

It is worthy of remark,



that the offences charged against the prisoner in this case, and relied on as a justification for his arrest and imprisonment, in their nature and character, and in the loose and vague manner in which they are stated, bear a striking resemblance to those assigned in the warrant for the arrest of Mr. Selden. And yet even at that day the warrant was regarded as such a flagrant violation of the rights of the subject, that the delay of the time-serving Judges to set him at liberty, upon the Habeas Corpus, issued in his behalf, excited the universal indignation of the Bar. The extract from Hallam's Constitutional History ~~\*(Volume 1, p. 19) to be used in the note to 3 Blackstone 133 (Wells Edition)~~ is equally impressive, and equally in point. ~~It is a very common mistake,~~

"It is a very common mistake, and not only among foreigners, but many from whom some knowledge of our Constitutional Laws

\* Here insert

(3 Vol. pag. cited about length in the note to 3 Blackstone 136. 137. Wells Edition)



" might be expected, to suppose,  
 " that this statute of Charles II. en-  
 " larged in a great degree our  
 " liberties, and forms a sort of  
 " epoch in their history. But though  
 " a very beneficial enactment, and  
 " eminently remedial in many cases  
 " of illegal imprisonment, it intro-  
 " duced no new principle nor confer-  
 " red any right upon the subject.  
 " From the earliest records of the  
 " English law no freeman could be  
 " detained in prison except upon  
 " a criminal charge, or conviction  
 " or for a civil debt. In the former  
 " case it was always in his power  
 " to demand of the Court of Kings  
 " Bench a writ of habeas corpus ad  
 " subiiciendum directed to the person  
 " detaining him in custody, by which  
 " he was enjoined to bring up the body  
 " of the prisoner with the warrant of  
 " commitment that the Court might  
 " judge of its sufficiency, and remand

"the party, admit him to bail, or  
"discharge him, according to the  
"nature of the charge. This writ  
"issued of right, and could not  
"be refused by the court. It was  
"not to bestow an immunity from  
"arbitrary

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"imprisonment, which is abundantly pro-  
 "vided for in Magna Charta (if indeed  
 "it is not more ancient) that the Statute  
 'of Charles 2<sup>nd</sup> was enacted, but to cut off  
 "the abuses by which the governments lust  
 "of power, and the servile subtlety of crown  
 "lawyers had impaired so fundamental  
 "a privilege."

While the value set upon this writ in  
 England has been so great that the  
 removal of the abuses which embar-  
 rassed its enjoyment have been looked  
 upon as almost a new grant of liberty  
 to the subject, it is not to be wondered at  
 that the continuance of the writ thus  
 made effective should have been the  
 object of the most jealous care.

Accordingly, no power in England, short  
 of that of Parliament can suspend, or  
 authorize the suspension of, the writ of  
 Habeas Corpus. I quote again from  
 Blackstone (1 Comm. 136) "But the  
 "happiness of our Constitution is, that it is  
 not left to the executive power to determine

"when the danger of the state is so great  
 "as to render this measure expedient. It is  
 "the Parliament only, or legislative power,  
 "that whenever it sees proper can authorize  
 "the Crown, by suspending the Habeas  
 "Corpus for a short and limited time,  
 "to imprison suspected persons without  
 "giving any reason for so doing". And,  
 if the President of the United States may  
 suspend the writ, then the Constitution  
 of the United States has conferred upon  
 him more regal and absolute power  
 over the liberty of the citizen, than the  
 people of England have thought it safe  
 to entrust to the Crown - a power which  
 the Queen of England cannot exercise  
 at this day, and which could not have  
 been lawfully exercised by the Sovereign  
 even in the reign of Charles the First.

But I am not left to form ~~my~~  
 judgment upon this great question, from  
 analogies between the English Government  
 and our own, or the Commentaries of  
 English Jurists, or the decisions of



English Courts, although upon this subject they are entitled to the highest respect, and are justly regarded and received as authoritative by our Courts of Justice. To guide me to a right conclusion I have the ~~common~~ Commentaries on the Constitution of the United States of the late Mr Justice Story, not only one of the most eminent jurists of the age, but for a long time one of the brightest ornaments of the Supreme Court of the United States, and also the clear and authoritative decision of that Court itself, given more than half a century ~~ago~~ since, and conclusively establishing the principles I have above stated.

Mr Justice Story, speaking ~~in~~ in his Commentaries of the Habeas Corpus clause in the Constitution, says

"It is obvious, that cases of a peculiar emergency may arise, which may justify, nay even require, the temporary suspension of any right to the writ. But as



"has ~~had~~ frequently happened in foreign  
 "countries, and even in England, that  
 "the writ has, upon various pretexts and  
 "occasions been suspended, whereby persons  
 "apprehended upon suspicion have suffered  
 "a long imprisonment, <sup>from designs, and</sup> sometimes, ~~because~~  
<sup>sometimes because</sup> they were forgotten, the right to suspend  
 "it is expressly confined to cases of rebellion  
 "or invasion, where the public safety  
 "may require it. A very just and whole-  
 "some restraint, which cuts down at a  
 "blow a fruitful means of oppression,  
 "capable of being abused in bad times  
 "to the worst of purposes. Hitherto no  
 "suspension of the writ has ever been  
 "authorized by Congress, since the estab-  
 "lishment of the Constitution. It would  
 "seem, as the power is given to Congress  
 "to suspend the writ of Habeas Corpus  
 "in cases of rebellion or invasion, that  
 "the right to judge, whether the exigency  
 "had arisen, must exclusively belong to  
 "that body" (3 Story's Com. on the Con-  
 "stitution, section 1336).





And Chief Justice Marshall, in delivering the opinion of the Supreme Court in the case of *Ex parte Bollman and Swartwout*, uses this ~~same~~ ~~and~~ decisive language in 4 Branch-95.

"It may be worthy of remark, that this act (speaking of the one under which *Dam* proceeding) was passed by ~~the~~ the first Congress of the United States, sitting under a Constitution which had declared 'that the privilege of the writ of Habeas Corpus should not be suspended, unless, when in cases of rebellion or invasion, the public safety might require it.' Acting under the immediate influences of this injunction they must have felt, with peculiar force, the obligation of providing efficient means by which this great constitutional privilege should receive life and activity; for, if the means be not in existence, the privilege itself would be lost, although no law for its suspension should be enacted.

Under the impression of this obligation  
 "they give, to all the courts, the power  
 "of awarding writs of Habeas Corpus."  
 And again, in page 101 -

"If at any time the public safety  
 "should require the suspension of the  
 "powers vested by this act in the courts  
 "of the United States, it is for the legis-  
 "lature to say so. That question depends  
 "on political considerations, on which  
 "the legislature is to decide. Until the  
 "legislative will be expressed, this court  
 "can only see its duty, and must  
 "obey the laws"

I can add nothing to these clear and  
 emphatic words of my great predecess-  
 -or.

But the documents before me  
 show that the military authority, in this  
 case, has gone far beyond the mere  
 suspension of the privilege of the writ  
 of Habeas Corpus. It has, by force of  
 arms, thrust aside the judicial au-  
 thorities and officers to whom the



Constitution has confided the power and  
 duty of interpreting and administering  
 the laws, and substituted a military  
 government in its place, to be administered  
 and executed by military officers. For  
 at the time these proceedings were had  
 against John Merryman, the District  
 Judge <sup>of Maryland,</sup> the Commissioner appointed  
 under the act of Congress; the District  
 Attorney, and the Marshal, all resided  
 in the city of Baltimore, a few miles  
 only from the home of the prisoner.  
 Up to that time there had never been the  
 slightest resistance or obstruction to the  
 process of any Court, or judicial  
 officer of the United States in Maryland  
 except by the military authority. And if a  
 military officer, or any other person,  
 had reason to believe that the prisoner  
 had committed any offence against  
 the laws of the United States, it was his  
 duty to give information of the fact,  
 and the evidence to support it, to the District  
 Attorney; and it would then have become



the duty of that officer to bring the matter before the District Judge or Commissioner, and if there was sufficient legal evidence to justify his arrest, the Judge, or Commissioner would have issued his warrant to the Marshal, to arrest him; and upon the hearing of the case would have held him to bail, or committed him for trial, according to the character of the offence as it appeared in the testimony, or would have discharged him immediately, if there was not sufficient evidence to support the accusation. There was no danger of any obstruction, or resistance, to the action of the civil authorities, and therefore no reason whatever for the interposition of the military. And yet under these circumstances a military officer, stationed in Pennsylvania, without giving any information to the District Attorney, and without any application to the judicial authorities, assumes to himself the judicial power, in the District



of Maryland, undertakes to decide what constitutes the crime of treason, or rebellion; what evidence (if, indeed, he required any) is sufficient to support the accusation, and justify the commitment; and commits the party, without a hearing even before himself, to close custody in a strongly garrisoned Fort, to be there held, it would seem, during the pleasure of those who committed it.

The Constitution provides, as I have before said, that "no person shall be deprived of life, liberty or property, without due process of law." It declares that "the right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no warrant shall issue, but upon probable cause, supported by oath or affirmation; and particularly describing the place to be searched, and the persons or things to be seized."

It provides that the party accused



shall be entitled to a speedy trial, in a court of justice.

And these great and fundamental laws, which Congress itself ~~cannot~~ <sup>could not</sup> suspend, have been disregarded and suspended, like the writ of Habeas Corpus, by a military order, supported by force of arms. Such is the case now before me, and I can only say, that if the ~~power~~ authority, which the Constitution has confided to the Judiciary Department and Judicial officers, may thus, ~~be~~ upon any pretext or under any circumstances be usurped by the military power at its discretion, the people of the United States are no longer living under a government of laws, but every citizen holds life, liberty, and property at the will and pleasure of the Army officer, in whose military District he <sup>happened</sup> may be found.

In such a case my duty was too plain to be mistaken. I have exercised all the power which the Constitution



and laws confer upon me, but that power has been resisted by a force too strong for me to ~~be~~ overcome.

It is possible, that the officer, who has incurred this grave responsibility, may have misunderstood the instructions, and ~~may~~ ~~be~~ ~~by~~ intended, to be given him. I shall, therefore, order all the proceedings in this case, with my opinion, to be filed, and recorded in the Circuit Court of the United States for the District of Maryland, and direct the clerk to transmit a copy, under seal, to the President of the United States. It will then remain for that in fulfillment of his Constitutional obligation to ~~say~~ "take care that the laws be faithfully executed," the measures he will take to cause the civil process of the United States to be respected, and enforced.

R. B. Taney

Chief Justice of the  
Supreme Court of the U. S.



Letter  
John  
H. M. M. M.

Letter for H. M. M. M.

July 1 June 1861

Received

Ex parte  
John Meryman

Letter for  
W. M. of H. M. M.  
C. M. M.





DATE	FILINGS—PROCEEDINGS	AMOUNT REPORTED IN EMOLUMENT RETURNS
<u>1861</u>		
May 25	Petition for writ of habeas corpus of John Merryman (and affidavit)	
May 26	Summons issued to General George Cadwalader to appear before Court on Monday, 27 May 1861 with the body of John Merryman.	
May 26	Return of U. S. Marshal Washington Bonifant.	
May 27	Letter from General Cadwalader to Chief Justice Taney.	
May 27	Order (Taney, Chief Justice) that an attachment issued against General George Cadwalader.	
May 27	Attachment issued by Clerk, Thomas Spicer.	
May 28	Memo opinion of Chief Justice Taney.	
June 1	Opinion of Chief Justice Taney.	
June 1	Order that opinion be filed and recorded in the Circuit Court of the United States for the District of Maryland directing the Clerk to transmit a copy under seal to the President of the United States.	
June 3	Certificate of Clerk.	